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CENTRAL INTELLIGENCE AGENCY
WASHINGTON, D.C. 20505

12 March 1981

MEMORANDUM FOR: The Secretary of State
The Secretary of Defense
Director, National Security Agency

FROM : John N. McMahon
Deputy Director for Operations

SUBJECT : [REDACTED] Report

1. Enclosed is a [REDACTED] report. For convenience of reference by NFIB agencies, the codeword [REDACTED] has been assigned to the product of certain extremely sensitive agent sources of CIA's Directorate of Operations. The word [REDACTED] is classified [REDACTED] and is to be used only among persons authorized to read and handle this material.

2. This report must be handled in accordance with established security procedures. It may not be reproduced for any purpose. Requests for extra copies of this report or for utilization of any part of this report in any other form should be addressed to the originating office.

[REDACTED]

John N. McMahon

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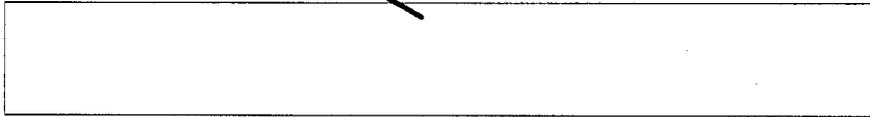
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Intelligence Information Special Report

COUNTRY Poland

FIRDB-312/00761-81

DATE OF INFO. February 1981

DATE 12 March 1981

SUBJECT

Decisionmaking Game for Leading Party
and Government Officials

SOURCE

Documentary

Summary:

This report is a translation of a Polish document entitled "Guiding Principles of a Decisionmaking Game of Leading Party and Government Organs of the PPR" and is classified SECRET OF SPECIAL IMPORTANCE. The purpose of the exercise was to prepare the leadership for effective action in the event it should be necessary to declare a state of martial law in the PPR. The report provides specific details on the objectives, method, time and place stages, episodes, and participants in the decisionmaking game.

End of Summary

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SECRET OF SPECIAL IMPORTANCE

GUIDING PRINCIPLES
of a Decisionmaking Game of Leading
Party and Government Organs of the PPR

- I. SUBJECT: Operation of organs of state authority and administration during the preparation and introduction of a state of martial law* in the PPR in the interest of national security.
- II. OBJECTIVES: a) main:
- preparation of participants in the decision-making game for effective action in the event of necessity to introduce a state of martial law in the interest of national security;

* [Translator's Note: The expression "martial law" is an arbitrary translation of the Polish stan wojenny, literally "military or wartime state." This is a state of law covering situations of threat from abroad and from domestic anti-government forces. The normal Polish term for martial law (stan wyjątkowy) has been declared as inapplicable under socialism-communism and only used in reference to capitalist countries which were reportedly prone habitually to suspend rights of citizens indefinitely. Stan wojenny is defined by the Encyklopedia Powszechna (General Encyclopedia), published in 1973 as a state of law, the introduction of which suspends temporarily certain civil rights and increases government authority and obligations of citizens. The propaganda-based concept-straddling stan wojenny introduced linguistic confusion and the Leksykon Wiedzy Wojskowej (Military Lexicon), published in 1979, already noted that it was sometimes used (particularly in Poland) synonymously with the purged stan wyjątkowy. The term seems to have been rehabilitated for use in the present crisis situation in Poland.]

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b) specific:

- standardization of views on the essence, substance, and effects of introduction of a state of martial law in the PPR in the interest of national security;

- specification--in light of the probability of the spread of occurrences in the country--of circumstances and conditions for introducing a state of martial law in the country, and determination of the best procedure for its introduction into a part or the entire territory of the PPR;

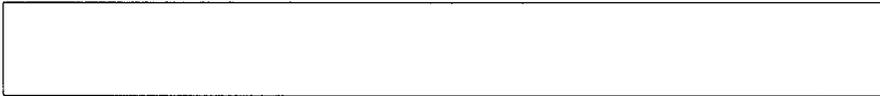
- thorough examination of the full gamut of undertakings possible which condition the attainment of the main objective which is assuring the normalization of life of the country through introduction of a state of martial law;

- preparation of an analysis and evaluation of the readiness of organs of state authority and administration to fulfil tasks associated with the introduction of a state of martial law;

- presentation to the party and government leadership proposals on the finalization of preparatory works for introducing a state of martial law as well as proposals in regard to procedures for its introduction and the functioning of organs of authority under such conditions.

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- III. METHOD: Two-level two-stage decisionmaking game.
- IV. TIME: - Stage I: 14 February 1981--discussion of problems on the interministry level;
- Stage II: February 1981--presentation to the party and government leadership of generalized proposals from Stage I of the game.
- V. PARTICIPANTS: - Stage I: Operations Group of the General Staff of the Polish Armed Forces (leadership, Chiefs of Directorates I, VII and X of the General Staff, Chief of the Signal Troops), representatives of: Propaganda Dept of the CC PUWP, Main Political Directorate of Polish Armed Forces, National Defense Committee Secretariat, Operations Group of Ministry of Internal Affairs HQ, and directors of military departments or appointed Vice Ministers of Transportation, Communications, Power Industry and Atomic Energy, and Domestic Trade and Services--only in examining problems pertinent to them;
- Stage II: members of the National Defense Committee and selected representatives of the CC PUWP, Ministry of National Defense, and Ministry of Internal Affairs.
- VI. PLACE: - Stage I--Conference Hall of JOT [expansion unknown] and Internal Defense Forces;
- Stage II--Office of the Council of Ministers.

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VII. SUBSTANCE OF THE STAGES AND INVESTIGATION OF PROBLEMS

Stage I--Thorough examination--within the framework of three episodes--of problems associated with preparation for initiation and introduction of a state of martial law in the PPR.

First Episode

Operation of the main organ of state authority and administration during a breakdown in constitutional order of the PPR (situation prior to introduction of a state of martial law).

1. Study the effects of possible further intensification of the crisis in the major fields of operation of the state, and specification of the basic conditions for introducing a state of martial law.
2. Study the criteria of the state of threat to national security in the following fields:
 - political,
 - public order,
 - compliance with the laws,
 - work conditions,
 - economic,
 - defense.

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3. Analyze the state of preparation of the organs of state authority and administration to introduce a state of martial law, and determination of the best decisionmaking process and method of introducing this state.

Study of the state of preparation of:

- constitutional laws on the particular authority and method of operation of the state organs when a state of martial law is in force;
- resolutions and decrees on a state of martial law;
- executive acts pertaining to the effects of introducing a state of martial law;
- activities of the central and local organs of state authority and administration on the subject of realization of tasks emanating from the introduction of a state of martial law.

Second Episode

Operation of the main decisionmaking organs of the state (Political Bureau, State Council, Council of Ministers, and National Defense Committee) during the introduction of a state of martial law, as well as the main organs of state authority and administration after the introduction of this state.

1. Comprehensive study--against a background of hypothetically established variants on the development of events in the country (Attachment No. 1 [not available]--of the role and tasks of the party and government leadership as well as organs of state authority and administration on the subject of introduction and enforcement of a state of martial law, including:

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- political and state leadership staff (issuance of constitutional-legal and executive acts);
- propaganda apparatus at the central level (exert influence on society in the period prior to introduction of a state of martial law and after its introduction);
- Ministry of Internal Affairs, with particular consideration of initiating a state of martial law through special activities;
- Ministry of National Defense, with particular consideration of armed forces operations;
- economic ministries (Ministry of Transportation, Ministry of Communications, Ministry of Power Industry and Atomic Energy, and Ministry of Domestic Trade and Services).

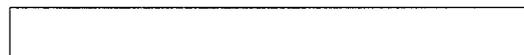
2. Study the concept of control by the state and the concept of leadership by the armed forces and the Ministry of Internal Affairs during a state of martial law, as well as principles and scope of cooperation of the main elements of state authority and administration.

Third Episode

Preparation of proposals for Stage II of the decisionmaking game.

Stage II--Study by the party and government leadership of the generalized proposals and recommendation from Stage I of the decisionmaking game.

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1. Attend the presentation of:

- a report by the Vice Minister of Internal Affairs;

- a report by the Vice Minister of National Defense--Chief of the General Staff of the Polish Armed Forces;

- a lecture by a representative of the propaganda apparatus of the CC PUWP.

2. Discussions, correlating the findings and proposals, possible decisions and guidelines of the Party and government leadership on the subject of preparations for introduction of a state of martial law in the interest of state security.

Ministry of National
Defense

13 February 1981

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